



Kirklees Local Area Agreement



2008 - 2011

Refreshed March 2009

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Background to Kirklees

Kirklees the place

We are the 7th largest metropolitan district, the biggest not based around a major city, with a population of nearly 400,000 in an area of 408 square km. Huddersfield is a university town and recognised as an important employment, retail and cultural centre. We have attractive rural landscapes and settlements west and south of Huddersfield, from the slopes of the Peak District National Park, through the Colne and Holme Valleys to the rolling agricultural landscapes of Skelmanthorpe and Denby Dale. North of the River Calder our urban settlements of Dewsbury, Batley, Mirfield and the Spenn Valley towns of Heckmondwike and Cleckheaton have distinctive historical and industrial roots, strong local identities and no natural affinity to Huddersfield.

Our population

Our comparatively young population has an average age of 37.6 years and a high birth rate at 16 per 1,000 women of child bearing age. Population will grow by 11.2% by 2026. This is above the regional but just below the national average. The number of households will increase by 28,000 in that time. The number of people of pensionable age is increasing, along with those aged 15-24 and 45-64, while the 25-44 cohort is declining. We have a growing number of older people.

We have a large black and minority ethnic population at 15.1%, with people of Asian origin comprising 11.6% of the total population. Our black & minority ethnic population is also comparatively young. Children from this group account for about 30% of all school pupils, with Asian pupils over 21% of the total.

Our economy

We have a comparatively large economy in the Leeds City Region worth about £5bn. Economic growth and business start ups are above the national average but productivity and business survival rates are below. Manufacturing is still important and we have some world class niche products in precision engineering and technology. We have a growing service and knowledge based economy where the creative and media sectors are sub-regionally important. The university is a major contributor to growing the local economy.

With a large rural area we face issues of quality access to services and connectivity but are now seeing considerable improvements, especially with better broadband services. Our geographic location and quality environments make Kirklees a desirable place, reflected by the number of people who choose to live here and work elsewhere. We work hard to develop good sub-regional transport connections. Our built environment is marked by extremes of 19th century development, from high quality public and commercial buildings to terraced mill housing and redundant industrial complexes. Many have been converted into quality apartments and mixed uses.

Unemployment ranges from over 4% in Newsome in Huddersfield to less than 1% in Kirkburton. We have a low rate of long term unemployment but youth unemployment is relatively high. We have relatively low basic skills. Over 40% of adults of working age have no qualifications in Dewsbury and 23% in Denby Dale and Kirkburton. Three times as many people claim Incapacity Benefit as Job Seekers Allowance, especially in

Dewsbury. We are still a relatively low wage economy, with a large number of people travelling out of the district to better paid jobs, mostly in Leeds.

Social conditions

We are the 82nd most deprived district of 354 in England on the Index of Multiple Deprivation with disparities of wealth across the district. There are areas of affluence in Lindley and Fixby in Huddersfield and pockets of rural deprivation in parts of the Colne and Holme Valleys. Nearly a quarter of households are without central heating, while 30% lack a car. Crime is down 18% from 2004 as a result of targeted partnership action. 56% of people think crime and anti-social behaviour is an issue in their area compared to 79% last year. Some communities do live separate and parallel lives and community cohesion is a concern, especially in the north.

Average house prices are about two-thirds of the national average, ranging from £136K in our most deprived areas, up to £208K in the more affluent areas. Owner occupation stands at 70%, council housing 17% and Registered Social Landlords 2.9%. We still have inner urban areas where people on low incomes find it difficult to maintain ageing pre 1919 properties. Nearly 16,000 private sector homes are 'non decent'. Affordable decent housing is a particular concern among Asian residents with 49% thinking this needs to improve, compared to 23% overall.

Parts of our area are amongst the least healthy in the country, with lower than average life expectancy and higher rates of infant mortality, smoking, cancer and circulatory disease. Average life expectancy at birth varies from 75 in Dewsbury to 81 for the Holme Valley.

Neighbourhood Renewal

Up until March '08 Kirklees received Neighbourhood Renewal funding which was targeted at our most disadvantaged super output areas. These are:

- North Kirklees - Large parts of Batley and Dewsbury plus the Fieldhead & Windybank estates
- South Kirklees - Central Huddersfield, stretching from Deighton to Walpole and including small estates in Golcar and Almondbury

Kirklees is no longer eligible for additional funding for these areas, as we do not meet the criteria for the new Working Neighbourhoods Fund. In our previous LAA we embedded Neighbourhood Renewal targets into our outcomes framework and monitored progress towards narrowing the gap through the LAA performance management framework. Although we are not eligible for Working Neighbourhood Fund we recognise the need to continue to tackle poverty and address inequalities in these disadvantaged areas. As we develop targets for our LAA we will identify where we need the additional focus of a narrowing the gap target, for either a geographical area or a specific group.

Our vision and ambitions for a future Kirklees

Our vision for Kirklees

Our shared vision for Kirklees, adopted by the Kirklees Partnership in July 2004 following extensive consultation, offers a picture of where we want to be as a place. It is specific to the challenges and opportunities facing the places of Kirklees and shapes our Community Strategy.

“By 2020 Kirklees is recognised in West Yorkshire and beyond as an area of major success. Its strong economy is supported by an attractive, high quality environment, offering the best of rural and urban living. Creativity and learning are highly valued. Communities are proud of their past, but enjoy diversity, are outward looking and face the future with optimism. Both young and old find it a safe, healthy and supportive place, where there is a clear commitment that all should share in this success.”

Sustainable Community Strategy

Our current community strategy is being reviewed. We want to ensure it reflects our new ambitions and priorities, and meets the new requirements of a Sustainable Community Strategy. It will be rooted in the distinct identity of the seven localities within Kirklees and will build up from this level to encompass the broader ambitions and priorities for the whole of Kirklees.

As our locality plans and locality working develops, we will begin to identify indicators and agree targets at a locality level. This will help us to drive forward improvements in outcomes and narrow gaps in performance across the borough.

Our ambitions

The Council, as lead partner and under a new administration, considered the balance of challenges and opportunities identified at our annual Picture of Kirklees Conference. The Council's Cabinet considered the 'State of the Borough' report presented at the conference and the views of the 200 delegates from across the partnership who attended the conference. They set this alongside residents' views and their own political objectives. In response, the Council's Administration announced in November 2006 a set of key ambitions for the future. These ambitions were also agreed and adopted by the Kirklees Partnership in March 2007.

Kirklees as a place:

- where diversity is a strength
- where young people want to be
- seen as a beacon for green living
- with a strong economy

The following section draws on these ambitions, but also a wider range of considerations, in setting out a balance of priorities for the LAA.

Identifying our LAA priorities

In order to identify the priorities for our LAA we have undertaken a thorough analysis of the data, used our knowledge of Kirklees and carried out extensive consultation with our partners. Our recent Comprehensive Performance Assessment acknowledged that we have an extensive knowledge of the Kirklees community. We are therefore confident we have prioritised the right things.

“The Council and its partners can be confident that they are targeting the right things because they have an extensive and impressive knowledge of their communities. Rigorous, up to date research combined with regular, in depth consultation feeds an excellent understanding of local needs and aspirations. The Council and its partners have an impressive understanding of the social, economic and environmental challenges faced by their communities.”

Corporate Assessment Report - Audit Commission – October 07

Picture of Kirklees

We are constantly analysing information, data and external influences to ensure we are concentrating on the things important to our communities. An external view of Kirklees was commissioned from the Local Futures Group. This information was tested out at our first annual Picture of Kirklees Conference in November 2006. We use our annual Picture of Kirklees conference to review where we are against our vision, how effective our interventions have been, look at emerging demographic and other trends, sharpen our focus and revise our priority actions.

We undertake user surveys, including the Local Area Agreement Tracker, consult our Citizens Panel ‘Kirklees Talkback’ and reflect what local people say is important to them and where they say we need to get better.

Across the Kirklees Partnership we are developing an accessible body of information that is accurate, timely, appropriate and well-presented. We have branded this as a ‘Picture of Kirklees’. Our aim is to provide appropriate information and analysis at a variety of levels of detail and geography from the seven localities through to super output areas.

Joint Strategic Needs Assessment

We have carried out our first Joint Strategic Needs Assessment. The results of which have been used to help determine the priorities for our new LAA. It has also enabled us to gain a clearer picture of the health inequalities across the seven Kirklees localities as outlined above.

Kirklees Local Area Agreement (LAA) 2006/09

Our first LAA, signed in March 2006, set out our priorities at that time. We reviewed them as part of the annual refresh to ensure they were still current. Our current LAA has been used to begin the process of developing our new one. We see the new LAA as an ideal opportunity to undertake a thorough review of our priorities and to apply our learning from the first year of delivery.

Consultation on our priorities

We have carried out extensive consultation to seek views from across the Kirklees Partnership on the priorities to include in our LAA. The following groups have been consulted:

- Cabinet
- Kirklees Partnership Executive
- Local Public Service Boards - Children & Young People, Safer Stronger Communities, Adults & Healthy Communities, Regeneration & Sustainable Development (See following page for information about the organisations representation on the Kirklees Partnership)
- Overview & Scrutiny – Panel for Children & Young People, Panel for Safer Stronger Communities, Panel for Adults & Healthier Communities, Panel for Regeneration, Panel for Corporate Affairs and the Management Committee
- Management teams – Kirklees Council, Kirklees Primary Care Trust, Police, Voluntary Action Kirklees
- Kirklees Voluntary Action Network
- Primary Care Trust Board
- Police Authority
- Political Groups
- LAA Steering Group
- Audit Commission
- Government Office Yorkshire & Humberside

Community and Voluntary Sector

The Kirklees Voluntary Action Network is an active player in the Kirklees Partnership. Voluntary Action Network elects two representatives to sit on each of the four thematic Local Public Service Boards. The Chair of Voluntary Action Network and the Chief Officer of Voluntary Action Kirklees each have a place on the Kirklees Partnership Executive. The other five places at the Executive are taken by the Leader and Chief Executive of the Council, Chief Executive of the Primary Care Trust, Police Divisional Commander and an elected representative from the Chamber of Commerce. This ensures the voice of the voluntary and community sector are heard at all levels of the Kirklees Partnership.

Organisations represented on Kirklees Partnership Boards

Batley & Dewsbury town Centre Partnership	South Kirklees Citizens Advice Bureau – representing Kirklees Community Advice and Legal Service Partnership
Business Link Yorkshire	South West Yorkshire Mental Health Trust
Calderdale & Huddersfield NHS Trust	Textile Centre of Excellence
Calderdale & Kirklees Careers Service	University of Huddersfield
Charlesworth Group (private sector)	Voluntary Action Kirklees
Dewsbury College	Warm Zone
Environment Agency	West Yorkshire Fire & Rescue Service
Huddersfield Town Centre Partnership	West Yorkshire Police
Jobcentre Plus	West Yorkshire Police Authority
Kirklees Council	West Yorkshire Probation Service
Kirklees Governors Association	Yorkshire Forward
Kirklees Neighbourhood Housing	Yorkshire Water
Kirklees Primary Care Trust	
Kirklees Race Equality Council	
Learning Partnership	Voluntary Action Network representatives:
Metro (WY Passenger Transport Executive)	Beaumont Street Studios
Mid Yorkshire Chamber of Commerce & Industry	CHAS
Mid Yorkshire Hospitals NHS Trust	Children’s Fund Kirklees
Mid Yorkshire Passenger Transport Executive	Education 2000
Moorend Technology College	Environment Concern
Skills & Development, Learning Skills Council	Indian Muslim Welfare Society
	Lifeline Kirklees
	Milen Day Centre
	United Response

LAA Priorities

Children and Young People

Education attainment and progress

Learning to learn, manage change, think critically and independently, and acquire social and communication skills are key to living a fulfilling life, being an active citizen and economic and social well being in an increasingly globalised world.

Education opens the doors to economic and social choices which in turn can lead to higher paid and less risky employment. Education gives the grounding for the basic living skills as well as developing relationships to deal with everyday life and conflict and the skills and confidence to become active and informed citizens. There are many factors that affect attainment and we have acknowledged this in the priorities included in the LAA.

Educational outcomes in Kirklees are broadly satisfactory when compared to the national averages, except in Key Stage 1 where standards are good and have been consistently better than national averages and in similar authorities in recent years. The 2007 results for the Foundation Stage Profile show an improvement in performance over 2006, both at overall Kirklees level and for children living in the most deprived areas.

Performance is mixed in each of the core subjects at Key Stage 2, although year on year improvements are emerging, especially in English and Maths. At Key Stage 3, results have been mostly better than in similar authorities in recent years but showed a decline in 2007. At Key Stage 4 GCSE, the performance against the benchmark measure of 5 or more passes at grades A* - C generally compare well with similar authorities but not against national figures. Within the pupil population some of the more vulnerable groups of young people perform less well, notably Black Caribbean pupils and Pakistani boys.

There are gender differences in attainment with girls performing better overall than boys, although the gender gap at Key Stage 4 is reducing.

Overall Pakistani pupils, particularly boys underachieve compared to most other groups at Foundation Stage and Key Stages 1,2 and 3. Fewer pupils gain GCSE passes at grades A* - G than the national average. The different regional heritages of the Pakistani population manifest themselves in attainment differences between groups of pupils within this proportionately large ethnic group.

Locality information shows that Huddersfield South is below average for educational attainment at all key stages, with pockets in Newsome where GCSE attainment is almost 22% below the Kirklees average. In Rawthorpe and Dalton a substantial proportion of young people are not in education, employment or training. The Valleys educational attainment is generally above the Kirklees average but there are pockets where attainment is well below average. In 2006 only one pupil from the Botham Hall & Trees Estate achieved 5 GCSE's A-C.

Improving the life chances of vulnerable children & young people

This priority aims to give all children the best start in life and in particular to ensure that those children who are more vulnerable than others have opportunities to succeed.

Research and our own experience have given us much better understanding of the factors which contribute to children and young people's vulnerability to poor outcomes and their likelihood of educational underachievement. These factors include ethnicity, social class, poverty and economic status of the family, parental and community expectations etc. Under this priority we will seek to: put in place measures to prevent children and young people being adversely affected; develop interventions which strengthen resilience of families, children and young people, and ensure support for those who suffer poor outcomes.

Areas included in this priority are:

Children with complex physical and learning disabilities – children with disabilities and their families need more integrated services to support them and meet their needs. We need to ensure early identification and integrated diagnoses and intervention plans. Key areas for focussing integration and joint working are: co-ordination of healthcare; access to housing, equipment and assistive technology; support for strengthening families; transition to adult life; and accessible play and leisure.

Educational attainment – The educational attainment of children in care is generally poor compared to all children. We will ensure that the education of those children who are in care do not suffer due to circumstances beyond their control. For example children may change schools a number of times due to placements which can be disruptive to their education, their emotional well being and their self esteem.

Reducing the number of young people who are not in education, employment or training – to ensure that young people leaving school who do not have a job, have not entered into further education or training have the opportunity to develop further. Ensuring access and correct signposting is made available to ensure they are able to progress into appropriate employment, training or education and have the necessary information and skills to do so and do not become not in education, employment or training. Non participation in education, employment or training after compulsory education is a major predictor of later unemployment, low income, depression, involvement in crime and poor mental health.

Crime – Offending is linked to truancy, low attainment, employability, substance abuse etc and is hugely detrimental to young people's ability to achieve positive outcomes and to future economic and emotional well being. We need to work in an integrated way to develop and deliver approaches that prevent children and young people falling into offending behaviour. We also need to ensure that those who do offend have the support and access to alternatives necessary to avoid re-offending. This could be through support networks, education, life style changes etc.

Teenage pregnancy - We know that early pregnancy and parenthood is associated with low aspirations and increases the likelihood of poor outcomes for both mothers and their children. We need to continue our focus on: raising aspirations and empowering vulnerable young people to make positive choices in sex and relationship matters; delivering effective sex and relationship education for young people in a range of settings; and support for young parents. We need to integrate our Teenage Pregnancy Strategy and ensure there is a concerted focus on tackling the underlying issues of disadvantage which contribute to low aspirations and poor outcomes.

Healthy minds and bodies

There are a number of factors that contribute to the physical and emotional wellbeing of young people. These have been identified in both the national Children's Plan and locally through the Children and Young People's Plan and Joint Strategic Needs Assessment.

Areas included in this priority are:

Obesity - is an issue that affects both young people and adults and is increasing as lifestyles and the availability of cheap calories encourage imbalance between calorie intake and calories burnt off in physical activity. Nearly 1 in 10 children in Reception year at school and 1 in 6 children in Year 6 are already obese, and this is predicted to rise. Obesity has serious effects on long term health in later life. Both a poor diet and lack of physical exercise result in the obesity problems. We are promoting a number of ways to improve the physical activity levels of children: increased amounts of physical education within schools; improved participation in physical activity; increased access to physical activities after or outside school; and promotion of healthy eating and healthy lifestyles in school and out of school activities. Obesity was identified as a priority area in 2007 by the Local Public Service Boards and in the Kirklees Children and Young People Plan for 2006/09

The indicator on obesity levels amongst Year 6 pupils will reflect the progress that the Primary Care Trust, local authority and partners have made in tackling obesity through working with parents and carers to establish healthy lifestyles and through universal programmes such as School Meals Service, Healthy Schools, Extended Schools, PE and School Sport and School Travel Plans. It will also reflect progress with interventions targeted directly at those children who are already overweight or obese to encourage the adoption of healthy lifestyles. Interventions in early years such as support for breastfeeding and weaning will remain crucial to tackling obesity in the longer term as they are so important in laying down the foundations for a child's health throughout his/her life.

Diet and nutrition – improving the diet of young people and raising awareness on nutrition in both young people and parents will help to combat obesity and influence a wide range of health issues. Improved nutrition supports other outcomes; for example increased concentration levels by children and young people at school contribute to improved attainment. Locally, only 1 in 5 children report that they eat 5 portions of fruit and vegetables a day. Decaying teeth is another sign of poor nutrition and the rate in Kirklees 5 year olds is double the national average. Improving the lifestyles and diet of girls and young women will contribute to better maternal health and address one of the main contributory factors in the high infant mortality in some parts of Kirklees.

Mental and emotional wellbeing – The Joint Strategic Needs Assessment shows that 1 in 4 of all 14 year olds are not happy with themselves as a person, but this increases to 1 in 3 girls of that age. Over a third (35%) of students did not feel happy at school and a similar proportion said they did not get on with staff at school. Over 1 in 5 had no one to talk to about problems. In the 2007 Tellus survey, 54% were worried about tests and exams and 34% were worried about school work.

Bullying - is children's primary safety concern, and has remained the highest reason for calls to Childline over the past 6 years. In the Tellus survey, 30% of children stated that they had been bullied in the last four weeks, with 27% of children replying that their school did not deal with bullying very well. The TellUs Survey also reported that 23% of children

stated that they worried about being bullied. Working towards improving relationships, self image, self esteem and the level of worry, which all impact on emotional wellbeing will give young people the ability to cope with life.

Substance misuse - this includes not only drugs but alcohol and smoking. There is the link between substance misuse and crime and anti-social behaviour and clear evidence of longer term damage to health. The Joint Strategic Needs Assessment shows that nearly half of 14 year olds drink every week, compared to 29% in 2005, with those getting drunk every week rising to 1 in 12 from 1 in 50 since 2005. The numbers of young people under 18 who binge drink and drink alone is of particular concern. The Tellus survey reported that 81% of children had never taken any drugs and 7% hadn't taken any drugs in the last 4 weeks, 2% had inhaled solvents, this is comparable to the national average. The survey also showed that 22% of children admitted to smoking a cigarette.

Opportunities for young people to enjoy themselves

We know that children and young people enjoy and achieve in a range of different settings, activities and institutions throughout Kirklees. It is important that this continues to ensure that young people learn from these experiences that will help them in adult hood.

Helping young people to overcome some of the barriers that hinder enjoyment will create a more natural balance in their lives. Not all children are academic and find enjoyment in activities that they do not perceive to be connected to school and learning. For example some young people are more creative, sports orientated or gifted in other areas that we need to ensure are developed. All young people need to have opportunities for enjoying themselves that are safe and within the law.

There are no national indicators that reflect this priority; therefore we are proposing that we develop a local indicator to assess progress against this priority.

Safer Stronger Communities

Cohesive communities

Our vision is for people from different backgrounds and ages getting on well together within and across their neighbourhoods and communities. People share a sense of belonging and identity in their community and focus on issues that bring people together rather than those that divide.

Divided communities and inequalities are current issues in Kirklees. National research has identified Kirklees as the 7th worst Authority for “segregation” and a range of local baseline data shows us that in some areas people from different backgrounds and different ages don’t get on well together. We also know from tension monitoring and incidents that have occurred over recent years, that these tensions exist and can escalate if not handled effectively and in partnership. Issues change as communities change. A recent study undertaken by the Institute of Community Cohesion, involving a wide cross section of our community has helped us to understand what the underlying issues are and what needs to happen to improve cohesion across our communities. This is one of the biggest risks to Kirklees, to our communities and our neighbourhoods and it can only be tackled by working in partnership and focusing collective energy.

The overriding aim is to bring people together from different backgrounds and ages, to break down barriers and to ensure everyone has a sense of belonging to their community. We want people to feel that Kirklees, their neighbourhood and their community is a welcoming and enjoyable place to both live and work. Our focus will be on the issues that bring us together rather than those that divide us.

Our goals for community cohesion are crucial to the future of the Kirklees communities. We have therefore developed five themes where key priorities have been identified to focus our efforts:

- Leadership and communication
- Young people
- Community, faith, voluntary sector and diversity
- Shared places and opportunities for all
- Preventing and managing tensions and high risk areas

We recognise the linkages between these themes and the need to respond to extremism, violent or otherwise, in society which is not restricted to any one part of the community. Extremism within society makes cohesion harder to achieve and we are committed to address this by pursuing the outcomes and actions outlined within our community cohesion strategy. A partnership approach is required to substantially reduce the risk of individuals and groups becoming involved in extremist activities.

Resident satisfaction with their local area

This is a broad priority which covers resident satisfaction with Kirklees as a place to live, work, travel and play. Residents views of how satisfied they are with their local area will be influenced by a wide range of issues which cross cut the whole of the LAA and involve all partners. It is therefore important that in order to see improvement we work on the component parts including, health and wellbeing, community safety, educational attainment, economic prosperity, and environments in which communities can thrive and prosper.

A key element of this priority is also about improving the quality of local environments in Kirklees for the communities it sustains and also ensuring that the physical environments that we maintain and provide are safe and well looked after. Key areas of action are:

- Cleanliness of public spaces
- Maintenance of physical environments
- Perception of safety in local public spaces.

The physical environments of Kirklees are the places in which people live, work, travel and play. Perception of the quality of these local areas is critical as the quality of our local environments affects health and wellbeing, community safety and cohesiveness of communities amongst other issues.

Through this priority area we are aiming to achieve:

- Local environments that are safe, clean and well cared for
- Safe and confident communities
- Environments in which our communities can thrive and prosper

Strong community & vibrant voluntary sector

It is important to have a strong, active community including a diverse range of community groups and organisations. Where residents are engaged in volunteering work within their local area/s and a vibrant community/voluntary sector is developed that is able to deliver services and support the communities of Kirklees to achieve their ambitions.

Local and national guidance encourages the development and growth of the voluntary and community sectors, increasing participation in decision making and increased through formal and informal volunteering. There is a strong view that to do so would give the third sector a greater voice in influencing decision making bodies on future needs of the population, to enhance and meet quality of life indicators through active participation of the sector in locality working.

It would also provide practical support to voluntary organisations to enable them to deliver locally identified services of need.

Volunteering activity supports organisations to address key agendas such as 'narrowing the gap' through people being provided with opportunities to increase confidence, gain further skills and experience. This work also strengthens and supports the community cohesion strand through creating a greater sense of local civic pride.

A number of local organisations are keen to engage local residents in delivery of their services, increasing the capacity of the voluntary sector, as well as providing opportunities for transforming public sector provision to prioritise and focus their services towards those in greatest need.

The aim for this priority is to have:

- A diverse range of community led activities within localities.
- Active engagement of local people through increasing levels of volunteering.
- Communities with a stronger voice in ensuring decision making bodies provide relevant and appropriate services to meet the needs of local people.
- To enable the community and voluntary sector to become more active, involved and sustainable.

Crime, anti-social behaviour and fear of crime

The Kirklees Vision 2020 is working towards making the Borough “a safer place for young and old” to live and work. A place where there is less crime and anti social behaviour, a lower level of the fear of crime and less substance and alcohol use.

The principal delivery mechanism used to achieve this Vision will be through locality plans which will engage all partners in tackling these challenges identified by residents of Kirklees as their priorities.

This agenda is complimented by the Home Office four-fold focus on:

1. Reducing violent crime – including domestic violence
2. Reducing serious acquisitive crime (robbery, burglary, theft of/from motor vehicles)
3. Reducing anti social behaviour
4. Reducing re-offending

The Government approach to tackling crime and Making Communities Safer also focuses on Local Priorities.

Local people in Kirklees identified Crime and Fear of Crime – especially anti social behaviour and alcohol related crime – as their top priorities which impact most on their daily lives. Because of the link between alcohol, especially, and other drug misuse and crime rates in Kirklees, a robust and effective Alcohol and Drug Treatment strategy will be critical to Reducing Crime and the Fear of Crime.

Victims of domestic violence are subjected to abuse on average 35 times prior to reporting the matter to the police and there is a high incidence of repeat reporting. Domestic Violence accounts for approximately 40% of all violent crime in Kirklees.

By focusing on this priority we want to:

- Make Kirklees a safer place for residents.
- Reduce levels of serious violent crime and improve effective victim care pathways.
- Improve the investigation and prosecution of serious assaults and sexual offences.
- Reduce the level of serious acquisitive crime which will lead to people feeling safer. Improvement of the investigative process will bring more offenders to justice.

- Reduce in the level of repeat domestic incidents and domestic assaults of all types. Develop Early Intervention by Crime & Disorder Reduction Partnership agencies and the third sector with victims and perpetrators of domestic violence so as to prevent escalation to the most severe cases of this violent crime.
- Reduce Anti Social Behaviour.

Reducing re-offending

Partners are working together in achieving this priority namely Probation, Police, Local Authority, Voluntary Sector, Primary Care Trust, Job Centre Plus, Learning and Skills Council and a range of Housing Providers.

There are a range of mechanisms in Kirklees by which partners work with colleagues from criminal justice agencies to reduce specific offending and harm to victims and communities; for example multi agency public protection arrangements (MAPPA), domestic abuse (including MARAC), violent crime, prolific and priority offenders (PPOs), safeguarding children, substance misuse and mental health.

It is clear that achieving a reduction in offending within Kirklees will cross-cut the other Local Public Service Board agendas, especially with regard to known factors related to reducing re-offending such as accommodation, employment and training and improved health outcomes. Joint commissioning decisions across the LAA priorities will also have an impact on the ability to deliver a reduction in re-offending through partnership.

Extensive research demonstrates that offenders with access to housing, employment & training, appropriate alcohol and drug services, benefit and debt counselling, are more successful in reforming and turning away from crime.

It is the aspiration of the Government that, through partnership, offenders may be transformed into law abiding citizens who are enabled to contribute to their communities and who are recognised by those communities as having both the potential and ability to change.

In Kirklees, there is huge potential, through community engagement in localities and through genuine partnership commitment to address cycles of offending, to have an impact on those aspects that enable ex offenders to contribute positively to their communities and, in addition, to break the cycle of deprivation and social exclusion for this and for future generations.

There are positive opportunities raised by a refreshed partnership approach to reducing re-offending to consider initiatives that will, for example, develop the employability and skills of offenders, including those undertaking Unpaid Work as part of their sentence, and to develop the number of partners who actively engage ex-offenders within their workforce.

Substance misuse including drugs & alcohol

The overall vision is to reduce the harm caused by drugs and alcohol to the people of Kirklees, including users, their families and the wider community.

This vision can only be delivered via strong partnerships geared towards accessing the right people into treatment whilst also ensuring prevention based services deliver targeted brief interventions to at risk groups.

It is a priority because of the impact on health (years of life lost, disease, cost to health and social care services) and crime (almost 50% of acquisitive crime is drug driven and over 40% of violent crime is caused by alcohol). Visible drug and alcohol use also contributes to people's fear of crime and hampers regeneration of disadvantaged areas and the use of town centres by older/more vulnerable people. Young people drinking (under 25) also negatively impacts on employability and educational attainment.

Without tackling drug and alcohol use we will not be able to achieve maximum impact in aligned areas such as health inequalities, crime reduction and educational attainment.

The evidence base shows that treatment interventions have the strongest chance of delivering gains for both criminal and non criminal drug users. Every £1 spend delivers £9 saved (Dept. Health, 2007).

There are 1,200 crack and heroin users outside treatment – these people drive a great deal of crime, their physical and mental health is poor and their families/children suffer multiple hardships from their use.

Using Dept. Health figures reveals 48,000 hazardous and harmful drinkers in Kirklees and 7,200 alcohol dependent individuals. Only a small minority receive help. Using the partnership based approach we have taken to drug misuse would begin to reduce alcohol related harm (life years lost, poor health, violent crime, domestic violence, fear of crime in town centres, impact on educational attainment and employability).

Hence we are aiming to achieve:

- Better outcomes for offenders identified through offender management systems. The evidence (Home Office, 2007) shows that over 50% of Drug Intervention Programme service users reduce offending by 79%. This approach, extended to problem drinkers, will pay dividends.
- Improved health for substance users and their families – including mental health, physical health and reduced social problems such as homelessness.
- It is estimated that for every heroin and crack user there are 0.9 children, this would mean almost 3,000 children are affected – early interventions with these children would improve educational attainment.
- Expansion in the number of alcohol interventions – from brief interventions with younger (under 25) binge drinkers through to structured treatment with alcohol related offenders via alcohol treatment requirement and counselling interventions.

Healthier Communities and Older People

Older People and Living independently

By 2025 older people will account for 1 in 5 of the population of Kirklees. Unless people age in a healthier state there will be increasingly large numbers of dependent older people who require support from a diminishing pool of younger people. Improved health care may reduce functional disability which could partially offset demographic pressures, but it is clear that there is a need to promote measures that support healthy ageing, reduce disability in old age and add quality to these years.

In Kirklees we want to begin to make changes now with our partners in order to improve services for older and more vulnerable citizens. We have made good progress in combating inequality and social injustice in old age – though there is still more to do. We want to embed in all policies directed towards older people the values of **active independence, quality and choice**.

An ageing society is too often – and wrongly – seen solely in terms of increasing dependency. But the reality is that, as older people become an ever more significant proportion of the population, society will increasingly depend upon the contribution they can make.

Many older people are already enjoying life to the full – making the most of the opportunities of age and contributing significantly to their families and communities. But of course, as the number of older people grows, society faces challenges. One challenge is to unlock the potential for older people to play an even greater role. A second is to enable us all to prepare more effectively for new horizons in our later life.

So our aim is not just to enable older people to live for longer but to enable them

- to enjoy more years in good health
- to live in a home and a neighbourhood that they like.

Around 1 in 5 adults in Kirklees live with a long term condition that limits their daily activity or the work they can do. In line with the Government's agenda to improve the life chances and opportunities that disabled people have, we are eager to improve the way we offer support to people who have a long term condition, to ensure that we enable people to live as independently as possible and to take more control of their lives.

We will do this through more effective joint working with partners across health and social care and through emphasising the role that wider public services can play in supporting disabled people, through improved access to mainstream services. Our Health, Our Care, Our Say and the Long Term Conditions NSF both emphasise the need to help people take control of their own condition and evidence shows that educating people about how to manage their condition can slow down deterioration, enable people to stay in employment and avoid frequent hospital admissions leading to better quality of life for disabled people and their families. Improving the interface between health and social care, bringing care closer to people's own homes, providing dedicated case management for those with the most complex needs and supporting people to self care will all contribute to improved outcomes for people who live with long term conditions. Obviously this will also contribute to improving life expectancy and the national target of improving 'all-age all-cause mortality rates'.

Whilst Direct Payments and Individual Budgets for social care clients are important and we are committed to extending the take-up of these, we feel that focusing on the broader measure of people with long-term conditions supported to be independent and in control of their own condition, will not only engage a wider range of partners but also potentially deliver greater benefits to more people in Kirklees.

Healthy Lifestyles

Many of the health issues affecting our local communities are linked to unhealthy lifestyles. We face particular challenges in relation to:

- Smoking - as rates are still too high with 1 in 4 adults smoking. An area of major concern is pregnant women because of the links to infant mortality - there are still 1 in 4 pregnant women who smoke, with wide variation across the localities.
- Nutrition along with physical activity are second only to smoking in their influence on health - locally only 1 in 5 of adults eat '5 a day' and only 1 in 4 are active enough to benefit their health.

One consequence of this is rising levels of obesity – already 1 in 4 adults are obese and this is set to rise steadily in coming years. This is important because of the links to heart disease, diabetes, some cancers and other health issues.

Our focus is on enabling people to take control over their own health across these four issues (and alcohol consumption which is covered elsewhere). The challenge for local partners is to redesign services and local environments so that the healthy choice becomes the easier choice and that personalised support to make those choices is available to those who need it most.

Currently there is no robust local data to measure our progress in tackling obesity and poor nutrition. Consequently we are using smoking and physical activity as the key measures of progress. We want to reduce the proportion of adults who smoke through a range of measures, providing support to people to quit smoking is one of the key interventions and we will increase the number of people we help to quit smoking through NHS commissioned services. Physical activity rates are too low across all sections of the population, therefore we want to both increase participation in sport and active recreation by all adults, but as we know people on low incomes are the most likely to not be active at all we also want to reduce the number of people living on low incomes who are sedentary.

Mental well-being

It is likely that one in four of us will experience a mental health problem at some time in our life. The most common mental health concerns are anxiety and depression. Mental health concerns can also develop due to drug or alcohol addictions, bereavements, or other experiences in our lives. Nearly half of all people falling out of work and onto incapacity benefit do so because of mental health issues.

Common mental health concerns can be short-lived, and might not need specialist help but would be more effectively managed through self help resources. For some people, the affects can be more serious, affecting their ability to work, to study, or to lead a normal life. Some people will need specialist help from a health provider, which could be delivered in a health setting or in the community. It is important that people with a mental health concern

get the help and support they need to maintain their independence and improve their quality of life.

Social exclusion is a cause and a consequence of mental distress. Mental health problems happen as a result of various economic, social and personal factors, therefore they can only be tackled by addressing social and economic disadvantage alongside personal health issues. Employment opportunity has a special priority as we know that 1 in 3 people with mental health issues express a positive view about work. Individuals need support to stay in work or get back into paid work and in many cases, off incapacity benefit. But we also know that 1 in 2 people supported by mental health services say they have not been approached about work. In addition to existing services our new Mental Well-being Strategy will enable us to commission new services that will help deliver the LAA.

Maternal Health

The health of mothers has a direct impact on the health of their babies, even before they are born and mothers have a pivotal role in shaping family behaviours. So the health of women of child bearing age, i.e. under 45 years, and particularly mothers is crucial to the future health of our communities.

The number of children dying before their first birthday is one of the major health challenges for Kirklees – Dewsbury has over twice the national rate. Tackling infant mortality is also key to increasing overall life expectancy levels and making our contribution to the national target of improving 'all-age all-cause mortality rates'. The recent Kirklees Infant Mortality report highlighted the importance of maternal behaviours particularly smoking, alcohol misuse, poor diet and obesity, and early access to appropriate maternity services in tackling this challenge.

- There are still 1 in 4 pregnant women who smoke, in Batley and Dewsbury this is as high as 1 in 3
- 1 in 3 women of child bearing age drink over sensible limits.
- Breastfeeding initiation rates in Kirklees are well below the national average, and some localities have even worse rates.
- 2 out of 5 women of child bearing age are overweight or obese.

Consequently our focus is on improving the health of women of child bearing age, particularly in relation to diet, physical activity, alcohol and smoking. There are a range of specific issues for pregnant women and new mothers;

- Encouraging access to maternity care as early as possible, using the Maternity Matters framework to inform reconfiguration of services and providing support for them to manage any health issues they may have such as diet and dietary supplements, smoking, gestational diabetes etc.
- Support to start and continue breastfeeding
- Support to stop smoking.

As all these issues are more prevalent in some groups primarily we will focus on those groups where the rates are worst. As the smoking in pregnancy rates are particularly bad in Dewsbury and Batley the target for this indicator will be set specifically for the Wards in those areas.

Increasing levels of hazardous drinking is an issue across many groups in Kirklees and we are working together to tackle this. However because of the increased impact of hazardous drinking on women, and particularly those of child bearing age, we want to focus particular attention on this group locally and see a greater improvement in this group in comparison to the rest of the population.

Economic Development & the Environment

Reduce worklessness

By working in partnership we are aiming to reduce worklessness and engage those organisations that are instrumental in delivering activities and support to those who need it.

- **Jobcentre Plus** - whose main objective is to support people of working age from welfare into work, and help employers to fill their vacancies.
- **Employers** - should be actively involved or engaged both in delivery and in design.
- **Local providers** - a number are currently involved with delivering support – predominantly through funded related activity such as European Social Fund (ESF) and Yorkshire Forward (YF).
- **Delivery partners** - range from voluntary/community organisations, to other services within the local authority. In addition the district has seen an increase in the awarding of contracts to national, regional contractors, e.g. A4E, Remploy, Carter and Carter, due to the changes in Jobcentre Plus / Learning Skills Council procurement methods.

As part of the wider objective of full employment (Government aspiration of an 80% employment rate) we need to increase the labour market participation of disadvantaged groups (lone parents, ethnic minorities, people aged 50 and over, those with the lowest qualifications, and those living in the local authority wards with the lowest activity rates). We wish to narrow the employment gap between these disadvantaged groups and the rest of Kirklees, which will improve community cohesion and increase prosperity.

In order to meet the Government's aim of an 80% employment rate, we need to utilise all potential labour sources. In May 2007, there were 36,440 Kirklees residents of working age claiming benefits from Department for Work & Pensions, 17,920 (49%) of these claimed Incapacity Benefit. In Kirklees there are 40 lower level Super Output Areas (SOAs) where out of work benefit recipients (including Incapacity Benefit) account for 25% or more of the resident working age population.

There are significant concentrations of worklessness in inner Huddersfield, parts of Dewsbury and Batley. Even though funding streams no longer allow the same level of intervention as used to be the case, it is important that combating worklessness remains a priority, particularly in the District's most disadvantaged areas.

People in work are able to contribute to the local economy, combat poverty, help community cohesion, and are less likely to commit crime etc. Raising local people's skills can encourage and stimulate further investment and ensure that local people are competitive in the labour market and able to access new jobs created through major investment programmes, such as the Waterfront, Media Centre etc. It can also reduce skill mismatches, and persuade local employers that recruiting workless people can and will benefit their business needs

Increase skill levels of working age population

Achieving this priority needs to be done with the involvement of partners and organisations such as Kirklees Council (Economic Development Service, Young Peoples Service), Learning Skills Council, Yorkshire Forward, other providers such as full time education colleges, Adult Learning Network, Kirklees and Calderdale Careers and local employers.

The 2020 skills vision for Kirklees is one of: “Nurturing, encouraging and developing the skills and aspirations of all Kirklees residents to meet the requirements of the district and city region’s labour market. Providing an opportunity for all to up-skill and improve productivity and seeking to realise a shared ambition to inspire creativity and fully exploit our diversity within a green economy”.

The Leitch Review (2007) identified skills to be *“the most important lever within our control to create wealth and reduce social deprivation”*. At a local level Kirklees does not compare well with skills against the national or sub-regional average, which reinforces the need for action against this measure as a priority.

We are looking to maximise achievement at Level 2 which will increase the employability of the local labour market. Reducing skills gaps in the local economy will have a positive impact on productivity levels.

The Kirklees Labour Market and Skills Strategy 2008–2020 will provide the vision and strategy for long term action on skills in Kirklees. The aim of this work will be to bring together a broad partnership of local and regional players behind a coherent action plan for skills in Kirklees. To help us monitor progress and ensure that provision / priorities reflect the changing needs of the local economy, investment in gathering intelligence and a greater emphasis on improving our level of engagement with employers are needed.

Grow local businesses

To achieve this priority the Council and Business Link with the support of Yorkshire Forward and other partners in Kirklees Economic Partnership, particularly University of Huddersfield and Chamber of Commerce will be working together.

Kirklees Council’s vision is for a district that is “diverse, young, green and economically strong” with growing, local businesses. A vibrant local economy that encourages responsible wealth creation and entrepreneurialism and which utilises and develops the talents and skills of the local population will enable Kirklees to achieve its vision.

Starting new businesses and growing and sustaining enterprises in globally-competitive markets is a priority for an economically strong Kirklees and will be reflected in a mixed profile of inter-dependent, profitable companies e.g. small, local creative sector businesses helping large, traditional manufacturers upgrade their operations within an infrastructure of supporting business and retail services.

Combating climate change

Carbon emissions - By working in partnership with other agencies, Kirklees as an area is looking per capita for a reduction in CO2 emissions. The desired reduction is for 3% in the district per annum. The longer term target of government is around 60% reduction by 2050, this target is consistent with progress towards this.

This priority will help achieve the Councils Green Ambition and the Council has identified climate change impacts as one of its main work areas into the future. There is a need to make significant reductions at a district level with district partners also working towards this aim.

The 2025 Environment Vision states that Kirklees Council should “work with its partners to become carbon neutral through minimising energy use and maximising renewable energy generation across the district” and “continue to lead and work with its partners in raising awareness about climate change and its impacts”. The Council’s environmental policy objectives states that Kirklees Council should “Facilitate the reduction of greenhouse gas emissions throughout Kirklees and beyond and facilitate actions to adapt to the impacts of climate change throughout Kirklees and beyond.”

The 2025 Environment Vision set a corporate target to “Reduce carbon dioxide (CO₂) emissions by greater than 30% by 2020 from a 2005 baseline”, and the corporate Environmental Policy states that the council must “Implement actions to achieve reductions in greenhouse gas emissions from Council operations and to adapt to the impacts of climate change”.

The Council has set aside funding to deliver a comprehensive home insulation offer to all households who can take it up, (Warm Zone - see below) to develop a district heating scheme for Huddersfield, a climate change fund and a zero interest householder renewable energy loan up to £10,000 for solar panels, biomass boilers or heat pumps. The loan is only repaid when the house is sold.

All major redevelopment schemes and programmes are actively considering energy use and emissions reductions: these include The Council Building schools for the Future programme, a replacement depot, sports centre and several area wide redevelopments.

Fuel poverty - for those people receiving income base benefits living in homes with a low energy efficiency rate.

By taking a collaborative approach we are looking to eliminate fuel poverty by utilising funding and resources in the most cost effective manner to enable all homes to achieve adequate affordable thermal comfort.

The issue of fuel poverty affects someone in every community.

The Kirklees Council Affordable Warmth Strategy has captured the strategic commitment of a wide range of partners, to deliver affordable warmth to the residents of the Kirklees district.

The main activity to deal with this is the £6m per annum Kirklees Warm Zone programme which will visit every home by 2010 and offers FREE insulation, low energy lightbulbs, carbon monoxide detector, advice on energy and water conservation etc

The issue of fuel poverty affects householders on low income – not just those in receipt of benefit, and to focus only on the Benefit recipients is un-equitable. The indicator should address all households living in homes with a low energy efficiency rating. Currently within the Kirklees district there are approximately 30,000 households inhabited with a Standard Assessment Procedure rating of 35 or less, the greater percentage of these are in the private sector as the current average Standard Assessment Procedure rating for KNH properties is 75.

To focus on eradicating fuel poverty for income related benefit recipients only - would fail to find those who are in fuel poverty and not eligible for income related benefits.

Reduce waste and increase recycling

Organisations engaging in the delivery of activities to support this priority area will be the Environment Agency, business community, Yorkshire Forward, Huddersfield University, the Primary Care Trust and Sita-Kirklees Ltd. The priority is to work towards achieving the Council's Green Ambition by improved environmental performance, customer demand and tackling climate change by reducing waste to landfill. To also increase recycling, composting and recovery of value from waste with a reduction in residual waste per head. By working with partners we are particularly looking to improve trade waste recycling.

Affordable homes

In response to the growing issue of housing affordability, and the consequent difficulty experienced by many households in finding suitable and affordable housing, there is a need to deliver locally a step change in the number of new affordable homes.

The draft Regional Spatial Strategy proposes a housing requirement of up to 1590 per annum for Kirklees. The government has recognised the need to address the issue of housing supply. Additional funding (£70m within the region) has been made available to the Housing Corporation to deliver more affordable homes. Current action to provide affordable housing in Kirklees is delivered through a combination of Housing Corporation funded schemes via the national Affordable Housing Programme (164 units over the two year period 2006-8), planning gain through Section 106 Agreements for new housing developments (106 units 2006-7), and Housing PFI (550 units over the next 5 years). There is an urgent need to accelerate delivery to help meet the identified need.

We envisage doubling the delivery rate for affordable homes to approximately 400 per annum. The strategy to address the shortfall of affordable homes comprises a number of complementary elements:

- The development of a new Supplementary Planning Document to govern the delivery of affordable homes through planning gain;
- Working in partnership with other Council services to secure affordable housing as part of major regeneration and renaissance projects;
- Working closely with the Housing Corporation to attract funding for both Registered Social Landlord led schemes and also to 'grow' the number and quality of units delivered through planning agreements.
- The development of a special purpose vehicle for affordable housing delivery which can multiply the number of homes delivered through the attraction of external investment.
- Development of a new range of low cost home ownership products suitable for the local market.
- An empty homes strategy to bring back into use existing stock.

Local transport

This is a priority for all local people and for Kirklees as a whole. There are a whole range of partners who need to work together in order to achieve this, including bus companies, rail operators, businesses, developers, Council services, Highways Agency, Metro and Network Rail.

The main policy documents are the Local Transport Plan and our ambitious 2025 Kirklees Transport Vision. Both aim to allow sustainable transport systems to flourish to the benefit of our communities, the economy and the environment and complement the Leeds City Region Transport Vision to improve the accessibility through connectivity. Partners across the City Region are currently developing a Multi Area Agreement covering skills and transport; this will embrace the strategic transport issues around City Region transport connectivity and complement the local transport priorities covered within this Local Area Agreement.

The key areas of action are:

- the management and reduction of congestion;
- improved accessibility to jobs, education and other key services;
- improved air quality.

The transport network in Kirklees is one of its most valuable assets and is essential to its inhabitants' daily lives. However, its inefficient function can be a major barrier to sustained economic growth and improved environmental quality and as such it is imperative that we actively manage and improve its performance. The outcomes and achievements from this priority are:

- Less delays to the movement of people and goods in the network, particularly, but not exclusively, in the peak hours. There will be an emphasis on reducing / tackling single occupancy trips by private car.
- To ensure that residents can access jobs, education and other services within reasonable timescales by public transport and other non car modes.
- Improving local transport across Kirklees will also help towards achieving some of the other priorities, such as reducing CO2 emissions and helping young businesses grow by making them more accessible to the community.

Outcomes Framework Refreshed March 2009

Key to symbols used in the following tables

*	The Kirklees Partnership has negotiated targets with central government for 35 indicators which have been drawn from the National Indicator Set (NIS). These indicators have been marked with a '*'. The targets for all other indicators have been agreed locally with the Kirklees Partnership. Some of these local indicators have also been drawn from the National Indicator Set and others have been written to meet local needs.
◆	Partners marked with a '◆' are those organisations that are named partners, where the duty to co-operate as set out in the Local Government and Public Involvement in Health Act applies.
Lead Partner	The partner responsible for leading the work for each indicator is listed first and highlighted in bold .

Children & Young People - Mandatory Indicators

Priority	NIS Number	Mandatory Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Education attainment & progress	72	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional development and Communication, Language and Literacy	43% (2007 results)	47.5%	54%	56%	◆ Kirklees Council – Schools
	73	Achievement at level 4 or above in both English and Maths at Key Stage 2	New	Not available	78%	79%	◆ Kirklees Council – Schools
	75	Achievement of 5 or more A* - C grades or equivalent including English and Maths	48.3% (2007 target)	48.3%	50%	51%	◆ Kirklees Council – Schools – West Yorkshire Fire & Rescue Authority
	87	Secondary school persistent absence rate	7.06% (2006/07)	6.55%	6.03%	5.52%	◆ Kirklees Council – Schools
	92	Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	36.9% (2007 results)	33.3%	32.22%	31%	◆ Kirklees Council – Schools
	93	Progression by 2 levels in English between Key Stage 1 and Key Stage 2	New	Not available	89%	90%	◆ Kirklees Council – Schools
	94	Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	New	Not available	83%	84%	◆ Kirklees Council – Schools
Improving the life chances of vulnerable children & young people	99	Looked after children reaching level 4 in English at Key Stage 2	New	64%	66%	68%	◆ Kirklees Council – Schools
	100	Looked after children reaching level 4 in Maths at Key Stage 2	New	45%	50%	55%	◆ Kirklees Council – Schools
	101	Looked after children achieving level 5 A*-C (or equivalent) at Key Stage 4 (including English and Maths)	New	30%	31%	32%	◆ Kirklees Council – Schools

Children & Young People

Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Education attainment & progress	78 *	Reduction in number of schools where fewer than 30% of pupils achieve 5 or more A* - C grades at GCSE and equivalent including GCSE in English and Maths	8 Schools	* 3 (Exams sat in Summer 2009)	* 1 (Exams sat in Summer 2010)	* 0 (Exams sat in Summer 2011)	◆ Kirklees Council – Schools – West Yorkshire Fire & Rescue Service
	Local	Narrowing the gap between the percentage of Asian Pakistani heritage pupils achieving 5 A* to C including English and Maths	New	New	Gap reduced by 1%	Gap reduced by 1%	◆ Kirklees Council – Schools
Improving the life chances of vulnerable children & young people	117 *	16 -18 year olds who are not in education, training or employment (NEET)	10.1% (2006/07 actual)	* 7.9%	* 7.3%	* 6.5%	◆ Kirklees Council ◆ Job Centre Plus – Schools – Voluntary & community sector
	111 *	First time entrants to Youth Justice System aged 10 -17 (Rate per 100,000 population)	1,720 (07/08)	—	* 1,660	* 1,600	◆ Youth Offending Team ◆ West Yorkshire Police ◆ Kirklees Council – Schools
Healthy minds & bodies	50 *	Emotional health of children	69.8% (2008)	—	* 72.1%	* 74.3%	◆ NHS Kirklees ◆ Kirklees Council ◆ Calderdale & Huddersfield NHS Foundation Trust ◆ Mid Yorkshire Hospital NHS Trust – Schools

Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
	56 *	Obesity among primary school age children in Year 6	17% (2006/07)	* 18%	* 17%	* 17% (16.8%)	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council – Schools – Kirklees Active Leisure
	57 *	Children and young people's participation in high quality PE and sport	74% (2007/08)	* 81%	* 85%	* 88%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees – Youth Sport Trust – Kirklees Sport & Recreation Partnership – Voluntary and community sector – Kirklees Active Leisure – West Yorkshire Sport – Schools
	69 *	Children who have experienced bullying	48.6% (2008)	N/A	* 46%	* 43.4%	<ul style="list-style-type: none"> ◆ West Yorkshire Police ◆ Youth Offending Team ◆ Kirklees Council – Schools
Healthy minds & bodies	112 *	Under 18 conception rate (per 1,000 girls aged 15 -17 years)	1998 - reduce by 50% by 2010.	* - 11% (Rate 43.3)	* -24%* (Rate 37)	No agreement reached. To be discussed again in 2010	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ Calderdale & Huddersfield Hospital Trust ◆ Mid Yorkshire Hospital Trust – Schools
	115 *	Substance misuse by young people	8.8% 2008	N/A	* 6.4%	* 5.2%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees ◆ West Yorkshire Police – Schools

Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Opportunities for young people to enjoy themselves	Local	% of 13/14 year olds who, in the last 7 days, have spent at least 30 minutes doing sport or other active things on 5 days or more.	84.6% (2008/09)	—	Data not available	86.8%	◆ Kirklees Council – Youth Sport Trust – Kirklees Sport & Recreation Partnership – Voluntary and community sector – Kirklees Active Leisure – West Yorkshire Sport – Schools
	Local	% of 13/14 year olds who believe that the level of activities and things to do in there area are good enough.	27.8% (2008/09)	—	Data not available	30%	
	Local	% of 13/14 year olds who think that their local area as a place to live is very or fairly good.	55% (2008/09)	—	Data not available	57.2%	

Safer & Stronger Communities

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Cohesive communities	1 *	% of people who believe people from different backgrounds get on well together in their local area	Baseline 65.5% (08/09)	—	Data not available	* 67.8%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ West Yorkshire Police ◆ NHS Kirklees - Colleges - Huddersfield University - Voluntary Sector - Equalities Networks - Inter Faith Council - Kirklees Tenants and Residents Association
	Local	% of people who believe people of different ages get on well together in their local area	Baseline 76.3% (08/09)	—	Data not available	78.2%	
	2	% of people who feel that they belong to their neighbourhood	Baseline 59.1% (08/09)	—	Data not available	61.2%	
Resident satisfaction with their local area	5 *	Overall/general satisfaction with local area	Baseline 76.6% (08/09)	—	Data not available	* 78.3%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ West Yorkshire Fire & Rescue Service
	Local	% of residents satisfied with the cleanliness standard of their area	Baseline 56.8% (08/09)	—	Data not available	58.9%	◆ Kirklees Council
	Local	% of residents satisfied with cleanliness of parks and play areas	Baseline 56.9% (08/09)	—	Data not available	59.1%	◆ Kirklees Council
	Local	% of residents feeling safe in their local parks and play areas	Baseline 59.8% (08/09)	—	Data not available	61.9%	◆ Kirklees Council
Strong community & vibrant voluntary sector	6 *	Participation in regular volunteering	Baseline 25.8% (08/09)	—	Data not available	* 27.8%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees - Voluntary Action Kirklees
	7	Environment for a thriving third sector	Baseline 17.8% (08/09)	—	Data not available	22.2%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees - Voluntary Action Kirklees

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Crime, anti social behaviour & fear of crime	16 *	Serious acquisitive crime rate (per 1,000 population)	21.3 (07/08)	* 21.0	* 20.8	* 20.6	<ul style="list-style-type: none"> ◆ West Yorkshire Police ◆ Kirklees Council ◆ NHS Kirklees ◆ West Yorkshire Probation Service - Kirklees Neighbourhood Housing
	17 *	Perceptions of anti-social behaviour ✖ The result of the 2008 Place Based Survey plus / minus the minimum change required to demonstrate a statistically significant improvement (calculated in accordance with the relevant departmental advice). The final numerical value for the 2010-11, target will be confirmed by the Home Office once data for the 2010 Place Survey are available.	Baseline 24.4% (08/09)	—	Data not available	✖ See note	<ul style="list-style-type: none"> ◆ West Yorkshire Police ◆ Kirklees Council ◆ NHS Kirklees - Kirklees Neighbourhood Housing ◆ West Yorkshire Fire & Rescue Service
	20 *	Assault with injury crime rate (per 1,000 population)	8.3	* 8.1	* 8.0	* 7.8	<ul style="list-style-type: none"> ◆ West Yorkshire Police ◆ Kirklees Council ◆ NHS Kirklees ◆ West Yorkshire Probation Service - Kirklees Neighbourhood Housing
	32 *	Repeat incidents of domestic violence	Baseline 37.5% (08/09)	—	* 35%	* 32.5%	<ul style="list-style-type: none"> ◆ West Yorkshire Police ◆ Kirklees Council ◆ NHS Kirklees ◆ West Yorkshire Probation Service - Kirklees Neighbourhood Housing

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Reducing re-offending	30 *	Re-offending rate of prolific and priority offenders	466 offences (Oct 07 – Sept 08)	—	17% reduction in offences from 466 baseline (no more than 385 offences) *	The target will be arrived at by applying the common ratio 1:12 to the performance ceiling % target identified after the cohort has been refreshed *	<ul style="list-style-type: none"> ◆ West Yorkshire Probation Service ◆ West Yorkshire Police ◆ Kirklees Council ◆ NHS Kirklees ◆ Learning and Skills Council - Voluntary and Community Sector
	18	Adult re-offending rates for those under probation supervision	0%	—	—	7.69% reduction	<ul style="list-style-type: none"> ◆ West Yorkshire Probation Service ◆ West Yorkshire Police ◆ Kirklees Council ◆ NHS Kirklees ◆ Learning and Skills Council - Voluntary and Community Sector

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Substance misuse including drugs & alcohol	Local	Number of adult structured alcohol treatment episodes	375 people	450 people	960 people	1,200 people	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ West Yorkshire Police ◆ West Yorkshire Probation Service ◆ West Yorkshire Fire & Rescue Service - Voluntary and Community Sector
		% of planned adult structured alcohol treatment exits		55%	60%	65%	
	40 *	Number of drug users recorded as being in effective treatment	1,465	1,507 *	1,537 *	1,568 *	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ West Yorkshire Police ◆ West Yorkshire Probation Service - Voluntary and Community Sector

Healthier Communities & Older People

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Older people & living independently	137 *	Healthy life expectancy at age 65	12.5 years (2001)	* 13.9	* 14.0	* 14.1	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ Calderdale and Huddersfield NHS Foundation Trust ◆ Mid Yorkshire hospitals NHS Trust ◆ South West Yorkshire Mental Health Trust - Voluntary and Community Sector
	130	Social care clients receiving Self Directed Support per 100,000 population	82.9 (284 clients)	—	232.4 (702)	1,490 (4,500)	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees ◆ Kirklees Neighbourhood Housing
	124 *	People with a long term condition supported to be independent and in control of their condition	54%	* 60%	* 70%	* 80%	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ Calderdale and Huddersfield NHS Foundation Trust ◆ South West Yorkshire Mental Health Trust ◆ Mid Yorkshire hospitals NHS Trust - Voluntary and Community Sector ◆ West Yorkshire Fire & Rescue Service

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Healthy life styles	8 *	Adult participation in sport and active recreation	19.0%	21.0% *	22.0% *	23.0% *	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees ◆ National Park Authority ◆ Sport England - Kirklees PCT - National Park Authority - Sport England - Kirklees Sport & Recreation Partnership - Voluntary & Community Sector - Kirklees Active Leisure - West Yorkshire Sport - University of Huddersfield, FE Colleges and Schools
	123 *	Stopping smoking (self-reported smoking quitters per 100,000 population)	700	700 *	703 *	707 *	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Calderdale and Huddersfield NHS Foundation Trust ◆ Mid Yorkshire hospitals NHS Trust ◆ South West Yorkshire Mental Health Trust ◆ Kirklees Council ◆ Health and Safety Executive

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
	Local	Number of adults aged 18 – 64 on low incomes who are sedentary	Baseline 17 %	—	Data not available	15.5%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees ◆ Calderdale and Huddersfield NHS Foundation Trust ◆ Mid Yorkshire hospitals NHS Trust ◆ South West Yorkshire Mental Health Trust ◆ National Park Authority ◆ Sport England - Kirklees Sport & Recreation Partnership - Vol & Comm Sector - Kirklees Active Leisure - West Yorkshire Sport - University Huddersfield, FE Colleges & Schools
Mental well-being	173 *	Flows on to incapacity benefits from employment	0.8	* 0.7	* 0.7	* 0.7	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees ◆ Job Centre Plus ◆ Health and Safety Executive - Local Employers - Voluntary & Community Sector
	150 *	Adults in contact with secondary mental health services in employment	2008/09 data	—	Statistically significant improvement calculated in accordance with the Target Negotiation Brief minus 1.4% on baseline data for 2008/9	Statistically significant improvement calculated in accordance with the Target Negotiation Brief on baseline data for 2008/9	<ul style="list-style-type: none"> ◆ South & West Yorkshire Mental Health Trust ◆ Kirklees Council ◆ NHS Kirklees - Local Employers - Voluntary & Community Sector

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Maternal health	53 *	Prevalence of breastfeeding at 6 – 8 weeks from birth	38.8%	—	47.5%	51.5%	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ Calderdale and Huddersfield NHS Foundation Trust ◆ Mid Yorkshire hospitals NHS Trust
	126 *	Early access for women to maternity services	49%	* 65%	* 85%	* 90%	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Calderdale and Huddersfield NHS Foundation Trust ◆ Mid Yorkshire hospitals NHS Trust ◆ Kirklees Council
	Local	% of women smoking at birth in Dewsbury and Batley	33% (06/07)	28%	24%	18%	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Mid Yorkshire hospitals NHS Trust ◆ Kirklees Council
	Local	Number of women of child bearing age who are drinking above sensible and safe limits.	28.7% (08/09)	—	Data not available	26.7%	<ul style="list-style-type: none"> ◆ NHS Kirklees ◆ Kirklees Council ◆ West Yorkshire Police

Economic Development & the Environment

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Reduce worklessness	153 *	Working age people claiming out of work benefits in the worst performing neighbourhoods Note: Targets not locked down. To be discussed again in 2010.	29.3%	* 0%	* - 0.4%	* - 1.3%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ Job Centre Plus ◆ Yorkshire Forward ◆ Learning & Skills Council - Kirklees and Calderdale Careers - Local employers - Voluntary & Community Sector
Increase skill levels of working age population	163 *	Proportion of population aged 19 – 64 for males and 19 – 59 for females qualified to at least Level 2 or higher	65.6% (2006)	* + 1%	* + 2.5%	* + 4%	<ul style="list-style-type: none"> ◆ Learning and Skills Council ◆ Kirklees Council ◆ Yorkshire Forward - Providers (including FE colleges) - Adult Learning Network - Kirklees and Calderdale Careers - Local employers - Voluntary & Community Sector
	Local	Skill gaps in the current Kirklees workforce reported by employers	—	—			<ul style="list-style-type: none"> ● Kirklees Council will lead the work to develop the new indicator. Other partners will be identified as the work progresses

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Grow local businesses	171 *	New business registration rate (per 10,000 aged 16 and above) Note: Targets not locked down. To be discussed again in 2010.	Baseline 48.2 (2006)	* 37.9	* 37.9	* 49	Business Link Yorkshire <ul style="list-style-type: none"> ◆ Yorkshire Forward ◆ Kirklees Council ◆ Jobcentre Plus ◆ HM Revenue & Customs ◆ Learning & Skills Council - Kirklees and Calderdale Careers - Chamber of Commerce - University Huddersfield - Local colleges - Local employers
Combating climate change	186 *	Per capita reduction in CO2 emissions in the LA area	6.7 Tonnes	* 9%	* 12%	* 15%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ NHS Kirklees ◆ Metro ◆ Highways Agency ◆ Huddersfield University ◆ Calderdale & Huddersfield NHS Foundation Trust ◆ West Yorkshire Police ◆ West Yorkshire Fire Service ◆ Regional Development Agency ◆ Environment Agency - Voluntary Sector - SITA Kirklees Ltd - Energy Utilities - Yorkshire Electricity District Network - Kirklees Active Leisure

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
	187 *	Tackling fuel poverty – % of people receiving income based benefits living in homes with a low energy efficiency rating	SAP <35 12%	—	* 11%	* 10%	<ul style="list-style-type: none"> ◆ Kirklees Council - Warm Zone UK - West Yorkshire Fire & Rescue Service
			SAP >65 18%	—	* 20%	* 22%	
	188 *	Planning to adapt to climate change	Level 1	* Level 2	* Level 3	* Level 4	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ Environment Agency ◆ Natural England - Yorkshire Water - West Yorkshire Fire & Rescue Service
Reduce waste & increase recycling	192 *	Percentage of household waste sent for reuse, recycling and composting	21.76%	* 27.20%	* 29.45%	* 30.17%	<ul style="list-style-type: none"> ◆ Kirklees Council ◆ Environment Agency ◆ Yorkshire Forward ◆ NHS Kirklees - Business Community - Huddersfield University - SITA Kirklees Ltd
Affordable homes	155 *	Number of affordable homes delivered (gross) Note: Targets not locked down. To be discussed again in 2010.	223	* 386	* 350	* 530	<ul style="list-style-type: none"> ◆ Kirklees Council - Housing Corporation - Registered Social Landlords, (registered with the Housing Corporation)

Local Priority	NIS Number	Indicators	Baseline	Targets			Lead & other partners
				08/09	09/10	10/11	
Local transport	167 *	<p>Congestion – average journey time per mile during the morning peak</p> <p>(Note: this is an indicator for West Yorkshire. The targets set are a jointly agreed with all West Yorkshire authorities)</p>	4 mins 5 secs	* 4 mins 18 secs	* 4 mins 20 secs	* 4 mins 22 secs	<p>◆ Kirklees Council This is a West Yorkshire wide based indicator. As such the lead partners in each area will be:</p> <p>◆ City of Bradford Metropolitan Council</p> <p>◆ Calderdale Metropolitan District Council</p> <p>◆ Leeds City Council</p> <p>◆ City of Wakefield Metropolitan Council</p> <p>◆ METRO</p> <p>◆ Highways Agency</p>
	Local	Increase the number of local / community based bus services implemented in Kirklees.	3 vehicles	5 Vehicles	7 Vehicles	9 Vehicles	<p>◆ Kirklees Council</p> <p>◆ METRO</p> <p>- Local community groups and organisations</p>